ADOPTED REGULATION OF THE

STATE ENVIRONMENTAL COMMISSION

LCB File No. R015-11

Effective October 26, 2011

EXPLANATION - Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §§1-3, NRS 445B.210.

A REGULATION relating to air pollution; revising provisions governing the adoption by reference of certain federal regulations by the State Environmental Commission; adopting the most recent federal New Source Performance Standards; exempting greenhouse gas emissions from the annual fee based on emissions for a Class I stationary source; and providing other matters properly relating thereto.

Section 1. NAC 445B.221 is hereby amended to read as follows:

445B.221 1. Title 40 C.F.R. §§ 51.100(s), 51.100(nn) and 51.301 and Appendix S of 40 C.F.R. Part 51 are hereby adopted by reference as they existed on July 1, [2009.] 2010.

- 2. Title 40 C.F.R. § 51.165 is hereby adopted by reference as it existed on July 1, 2002.
- 3. Appendices M and W of 40 C.F.R. Part 51 are hereby adopted by reference as they existed on July 1, [2009.] 2010.
- 4. Title 40 C.F.R. § 52.21 is hereby adopted by reference as it existed on [July 1, 2009.]

 August 2, 2010.
 - 5. The following subparts of 40 C.F.R. Part 60 are hereby adopted by reference:
- (a) Subpart A, except §§ 60.4, 60.8(b)(2), 60.8(b)(3) and 60.11(e), as it existed on July 1, [2009;] 2010;
 - (b) Section 60.21 of Subpart B, as it existed on July 1, [2006;] 2010;

- (c) Subparts C, Cb, Cc, Cd, [Ce,] D, Da, Db, Dc, E, Ea, Eb, [Ec, F,] G, H, I, J, K, Ka, Kb, L, M, N, Na, O, P, Q, R, S, T, U, V, W, X, Y, Z, AA, AAa, BB, CC, DD, EE, GG, HH, KK, LL, MM, NN, PP, QQ, RR, SS, TT, UU, VV, VVa, WW, XX, BBB, DDD, FFF, GGG, GGGa, HHH, III, JJJ, KKK, LLL, NNN, OOO, PPP, QQQ, RRR, SSS, TTT, UUU, VVV, WWW, AAAA, CCCC, DDDD, EEEE, FFFF, IIII, JJJJ and KKKK as they existed on July 1, [2009; and] 2010;
 - (d) Subparts Ce and Ec as they existed on May 4, 2011;
 - (e) Subpart F as it existed on November 8, 2010; and
- (f) Subpart HHHH, except §§ 60.4105(b)(2), 60.4106, 60.4120 to 60.4142, inclusive, 60.4153(a) and (b) and 60.4176, as [set forth in Volume 70 of the Federal Register at pages 28606 et seq., May 18, 2005, and the amendments to Subpart HHHH as set forth in Volume 71 of the Federal Register at pages 33388 et seq.,] it existed on June 9, 2006.
 - 6. Appendices A, B and F of 40 C.F.R. Part 60 are hereby adopted by reference:
 - (a) Appendix A as [they] it existed on July 1, [2009.] 2010; and
 - (b) Appendices B and F as they existed on November 8, 2010.
- 7. Subparts A, C, D, E, F, H, I, J, K, L, N, O, P, Q, R, T, V, W, Y, BB and FF of 40 C.F.R. Part 61 are hereby adopted by reference as they existed on July 1, [2009.] 2010.
- 8. Appendix B of [Title] 40 C.F.R. Part 61 is hereby adopted by reference as it existed on July 1, [2009.] 2010.
 - 9. The following subparts of 40 C.F.R. Part 63 are hereby adopted by reference:
- (a) Subparts A, B, C, F, G, H, I, J, L, M, N, O, Q, R, S, T, U, W, X, Y, AA, BB, CC, DD, EE, GG, HH, II, JJ, KK, LL, MM, OO, PP, QQ, RR, SS, TT, UU, VV, WW, XX, YY, CCC, DDD, EEE, GGG, HHH, III, JJJ, [LLL,] MMM, NNN, OOO, PPP, QQQ, RRR, TTT, UUU,

VVV, XXX, AAAA, CCCC, DDDD, EEEE, FFFF, GGGG, HHHH, IIII, JJJJ, KKKK, MMMM, NNNN, OOOO, PPPP, QQQQ, RRRR, SSSS, TTTT, UUUU, VVVV, WWWW, XXXX, YYYY, ZZZZ, AAAAA, BBBBB, CCCCC, [DDDDD,] EEEEE, FFFFF, GGGGG, HHHHH, JJJJJ, KKKKK, LLLLL, MMMMM, NNNNN, PPPPP, QQQQQ, SSSSS, WWWWW, YYYYY, ZZZZZ, DDDDDD, EEEEEE, FFFFFF, GGGGGG, LLLLLL, MMMMMM, NNNNNN, OOOOOO, PPPPPP, QQQQQQ, RRRRRR, SSSSSS and TTTTTT [of 40 C.F.R. Part 63 are hereby adopted by reference] as they existed on July 1, [2009.

10.] 2010;

- (b) Subpart LLL as it existed on November 8, 2010; and
- (c) Subpart DDDDD as it existed on May 20, 2011.
- 10. Appendix A of 40 C.F.R. Part 63 is hereby adopted by reference as it existed on November 8, 2010.
- 11. Title 40 C.F.R. Part 72 is hereby adopted by reference as it existed on July 1, [2009.]2010. If the provisions of 40 C.F.R. Part 72 conflict with or are not included in NAC 445B.001 to 445B.3689, inclusive, the provisions of 40 C.F.R. Part 72 apply.
- [11.] 12. Title 40 C.F.R. Part 76 is hereby adopted by reference as it existed on July 1, [2009.] 2010. If the provisions of 40 C.F.R. Part 76 conflict with or are not included in NAC 445B.001 to 445B.3689, inclusive, the provisions of 40 C.F.R. Part 76 apply.
- [12.] 13. Title 42 of the United States Code, section 7412(b), List of Hazardous Air Pollutants, is hereby adopted by reference as it existed on October 1, 1993.
- [13.] 14. The Standard Industrial Classification Manual, 1987 edition, published by the United States Office of Management and Budget, is hereby adopted by reference. A copy of the

manual may be obtained, free of charge, from the United States Department of Labor at the Internet address http://www.dol.gov.

- [14.] 15. A copy of the publications which contain the provisions adopted by reference in subsections 1 to [12,] 13, inclusive, may be obtained from the:
- (a) Division of State Library and Archives of the Department of Cultural Affairs for 10 cents per page.
- (b) Government Printing Office, free of charge, at the Internet address http://www.gpoaccess.gov/nara/index.html.
 - [15.] 16. The following standards of ASTM International are hereby adopted by reference:
- (a) ASTM D5504, "Standard Test Method for Determination of Sulfur Compounds in Natural Gas and Gaseous Fuels by Gas Chromatography and Chemiluminescence," set forth in Volume 05.06 of the 2008 Annual Book of ASTM Standards. A copy of ASTM D5504 is available by mail from ASTM International, 100 Barr Harbor Drive, West Conshohocken, Pennsylvania 19428-2959, by telephone at (610) 832-9585 or at the Internet address http://www.astm.org, for the price of [\$37.] \$40.
- (b) ASTM D2234 and D2234M, "Standard Practice for Collection of a Gross Sample of Coal," set forth in Volume 05.06 of the 2008 Annual Book of ASTM Standards. A copy of ASTM D2234 and D2234M is available by mail from ASTM International, 100 Barr Harbor Drive, West Conshohocken, Pennsylvania 19428-2959, by telephone at (610) 832-9585 or at the Internet address http://www.astm.org, for the price of [\$37.] \$40.
- (c) ASTM D2013, "Standard Practice for Preparing Coal Samples for Analysis," set forth in Volume 05.06 of the 2008 Annual Book of ASTM Standards. A copy of ASTM D2013 is available by mail from ASTM International, 100 Barr Harbor Drive, West Conshohocken,

Pennsylvania 19428-2959, by telephone at (610) 832-9585 or at the Internet address http://www.astm.org, for the price of [\$43.] \$46.

- (d) ASTM D6784, "Standard Test Method for Elemental, Oxidized, Particle-Bound and Total Mercury in Flue Gas Generated from Coal-Fired Stationary Sources (Ontario Hydro Method)," set forth in Volume 11.07 of the 2008 Annual Book of ASTM Standards. A copy of ASTM D6784 is available by mail from ASTM International, 100 Barr Harbor Drive, West Conshohocken, Pennsylvania 19428-2959, by telephone at (610) 832-9585 or at the Internet address http://www.astm.org, for the price of [\$43.] \$46.
- (e) ASTM D2015, "Standard Test Method for Gross Calorific Value of Coal and Coke by the Adiabatic Bomb Calorimeter," dated April 10, 2000. A copy of ASTM D2015 is available for purchase at the IHS Standards Store, 15 Inverness Way East, M/S A110B, Englewood, Colorado 80112, or at the Internet address http://global.ihs.com, for the price of [\$52.] \$54.
- (f) ASTM D3286, "Standard Test Method for Gross Calorific Value of Coal and Coke by the Isoperibol Bomb Calorimeter," dated July 10, 1996. A copy of ASTM D3286 is available for purchase at the IHS Standards Store, 15 Inverness Way East, M/S A110B, Englewood, Colorado 80112, or at the Internet address http://global.ihs.com, for the price of [\$52.] \$54.
- (g) ASTM D1989, "Standard Test Method for Gross Calorific Value of Coal and Coke by Microprocessor Controlled Isoperibol Calorimeters," dated July 10, 1997. A copy of ASTM D1989 is available for purchase at the IHS Standards Store, 15 Inverness Way East, M/S A110B, Englewood, Colorado 80112, or at the Internet address http://global.ihs.com, for the price of [\$52.

---16.] \$54.

- 17. For the purposes of the provisions of 40 C.F.R. Parts 60, 61 and 63, adopted by reference pursuant to this section, the Director may not approve alternate or equivalent test methods or alternative standards or work practices.
- [17.] 18. Except as otherwise provided in subsections [10] 11 and [11,] 12, the provisions adopted by reference in this section supersede the requirements of NAC 445B.001 to 445B.3689, inclusive, for all stationary sources subject to the provisions adopted by reference only if those requirements adopted by reference are more stringent.
- [18.] 19. For the purposes of this section, "administrator" as used in the provisions of 40 C.F.R. Part 60, except Subpart B § 60.21 and Subpart HHHH §§ 60.4101 to 60.4105, inclusive, 60.4107 to 60.4114, inclusive, 60.4151 to 60.4173, inclusive, and 60.4175, and Parts 61 and 63, adopted by reference pursuant to this section, means the Director.
 - **Sec. 2.** NAC 445B.230 is hereby amended to read as follows:
- 445B.230 1. Any person who is able to cause or permit the emission of 100 tons (90.7 metric tons) or more per year of a regulated air pollutant, *except for greenhouse gas emissions*, from a stationary source shall prepare and submit to the Director a plan for reducing or eliminating that emission in accordance with the episode stages of alert, warning, and emergency as defined in the applicable state implementation plan.
- 2. Any person required to have an operating permit who is able to cause or permit the emission of less than 100 tons (90.7 metric tons) per year of a regulated air pollutant, *except for greenhouse gas emissions*, shall, upon written notice from the Director, prepare and submit to the Director a plan for reducing or eliminating that emission in accordance with the episode stages of alert, warning, and emergency as defined in the applicable state implementation plan.

- 3. The written notice required under subsection 2 must be transmitted in accordance with subsection 4 to all persons who are within the same classification of sources as defined in the *Standard Industrial Classification Manual*, adopted by reference in NAC 445B.221, and who are able to cause or permit the emission of less than 100 tons (90.7 metric tons) per year of a regulated air pollutant \Box , *except for greenhouse gas emissions*.
- 4. Written notice shall be deemed to have been served if delivered to the person to whom addressed or if sent by registered or certified mail to the last known address of the person.
 - **Sec. 3.** NAC 445B.327 is hereby amended to read as follows:
- 445B.327 1. Except as otherwise provided in this section, if a stationary source is not subject to the permitting requirements of 40 C.F.R. § 52.21, as [incorporated] adopted by reference by NAC 445B.221, the fees for an operating permit are as follows:

(a) Class I operating permit to construct \$20,000

(a) Class I operating permit to construct
(b) Conversion of an operating permit to construct into a Class I operating
permit involving only one phase
(c) Conversion of an operating permit to construct into a Class I operating
permit involving two or more phases (per phase)
(d) Modification to an operating permit to construct
(e) Revision of an operating permit to construct
(f) Class I operating permit
(g) Significant revision of a Class I operating permit
(h) Minor revision of a Class I operating permit
(i) Renewal of a Class I operating permit
(j) Class II operating permit

(k) Revision of a Class II operating permit	2,000
(l) Renewal of a Class II operating permit	2,000
(m) Class II general permit	500
(n) Class III operating permit	300
(o) Revision of a Class III operating permit	200
(p) Renewal of a Class III operating permit	250
(q) Surface area disturbance permit	500
(r) Revision of a surface area disturbance permit	200
(s) Administrative amendment of an operating permit	200
(t) Replacement of a lost or damaged operating permit to construct or an	
operating permit	200
(u) Request for change of location of an emission unit	100
(v) Administrative revision to a Class I operating permit	500
(w) Class I operating permit to construct for the approval of a plantwide	
applicability limitation	20,000
→ An applicant must pay the entire fee when the applicant submits an application	on to the
Director.	

- 2. The fee to revise an operating permit so that the operating permit is consistent with any guidelines established by the Division of Environmental Protection of the State Department of Conservation and Natural Resources pursuant to NAC 445B.255 is \$1,000. An applicant must pay the entire fee when the applicant submits an application to the Director.
- 3. Except as otherwise provided in this section, if a stationary source is subject to the permitting requirements of 40 C.F.R. § 52.21, as adopted by reference in NAC 445B.221, the

owner or operator of that stationary source must obtain an operating permit. The fees for such an operating permit are as follows:

(a) Operating permit for a stationary source subject to the program for the
prevention of significant deterioration of air quality
(b) Revision of an operating permit for a stationary source subject to the
permitting requirements of 40 C.F.R. § 52.21 to authorize a major modification
of the stationary source
(c) Class I operating permit to construct
(d) Conversion of an operating permit to construct into a Class I operating
permit involving only one phase
(e) Conversion of an operating permit to construct into a Class I operating
permit involving two or more phases (per phase)
(f) Revision of an operating permit to construct
(g) Administrative amendment of an operating permit or operating permit to
construct
(h) Replacement of a lost or damaged operating permit to construct or an
operating permit
(i) Request for the change of location of an emission unit
(j) Administrative revision to a Class I operating permit
→ An applicant must pay the entire fee when the applicant submits an application to the
Director.

4. If no changes need to be made to convert an operating permit to construct into a Class I operating permit, no fee will be assessed.

- 5. Except as otherwise provided in this subsection, the annual fee based on emissions for a Class I stationary source is \$16 per ton times the total tons of each regulated pollutant emitted during the preceding calendar year. The annual fee based on emissions does not apply to emissions of carbon monoxide [-] or emissions of greenhouse gases.
 - 6. To determine the fee set forth in subsection 5:
 - (a) Emissions must be calculated using:
- (1) The emission unit's actual operating hours, rates of production and in-place control equipment;
 - (2) The types of materials processed, stored or combusted; and
 - (3) Data from:
 - (I) A test for emission compliance;
 - (II) A continuous emission monitor;
- (III) The most recently published issue of *Compilation of Air Pollutant Emission*Factors, EPA Publication No. AP-42; or
 - (IV) Other emission factors or methods which the Director has validated; or
- (b) If paragraph (a) does not apply to a stationary source that was in operation during the preceding calendar year, emissions must be calculated using the permitted allowable emissions for that stationary source.
- 7. Except as otherwise provided in this section, the annual fee for maintenance of a stationary source is:
 - (a) For a Class I source qualifying as:

(2) A major stationary source that is not issued a prevention of significant
deterioration permit
(3) A major source that is not a major stationary source and is issued a
Class I operating permit
(4) A major source that is not a major stationary source and is issued a
Class I operating permit for a municipal solid waste landfill
(b) For a Class II source that has the potential to emit:
(1) Eighty tons or more per year but less than 100 tons per year of any one
regulated air pollutant except carbon monoxide
(2) Eight tons or more per year but less than 10 tons per year of any single
hazardous air pollutant
(3) Twenty tons or more per year but less than 25 tons per year of any
combination of hazardous air pollutants
(4) Fifty tons or more per year but less than 80 tons per year of any one
regulated air pollutant except carbon monoxide
(5) Twenty-five tons or more per year but less than 50 tons per year of any
one regulated air pollutant except carbon monoxide
(6) Less than 25 tons per year of any one regulated air pollutant except
carbon monoxide
(c) For a Class II source that is issued a Class II general permit
(d) For a Class III source
(e) For a surface area disturbance permit for a total disturbance of:
(1) Five or more acres but less than 20 acres

- (2) Twenty or more acres but less than 50 acres500(3) Fifty or more acres but less than 100 acres750(4) One hundred or more acres but less than 200 acres1,000(5) Two hundred or more acres but less than 500 acres2,000(6) Five hundred or more acres5,000
- 8. The fee for conducting an informal review of a proposed new major source or proposed modification of an existing major source pursuant to NAC 445B.2915 is \$50,000.
- 9. The annual fee for maintenance of a stationary source for the fiscal year during which an operating permit or an operating permit to construct is issued for the stationary source is included in the fee for the operating permit or operating permit to construct.
- 10. For the fiscal year beginning on July 1, 2009, and for each fiscal year thereafter, the Director shall:
- (a) Increase the dollar per ton emissions rate that is used to calculate the annual fee based on emissions by an amount that is equal to 2 percent of the dollar per ton emissions rate for the immediately preceding fiscal year; and
- (b) Increase the annual fee for maintenance of a stationary source by an amount that is equal to 2 percent of the annual fee for maintenance of the stationary source for the immediately preceding fiscal year.
- → The Director may, during any fiscal year, suspend an increase in a rate or fee specified in this subsection.
- 11. The State Department of Conservation and Natural Resources shall collect all fees required pursuant to subsections 5 and 7 not later than July 1 of each year.

- 12. Except as otherwise provided in this subsection, the owner or operator of a source who does not pay his or her annual fee installments within 30 days after the date on which payment becomes due will be assessed a late penalty in the amount of 25 percent of the amount of the fees due. The late fee must be paid in addition to the annual fees. The late penalty set forth in this subsection does not apply if, at the time that the late fee would otherwise be assessed, the owner or operator is in negotiations with the Director concerning his or her annual fees.
- 13. As used in this section, "prevention of significant deterioration permit" means an operating permit that is issued for a major source in accordance with the conditions set forth in 40 C.F.R. § 52.21.

Permanent Regulation - Filing Statement

Nevada Division of Environmental Protection Bureaus of Air Pollution Control and Air Quality Planning

Legislative Review of Adopted Regulations as Required by Administrative Procedures Act, NRS 233B.066 & 233B.0603.10(f)

State Environmental Commission (SEC) LCB File No: R015-11

Previous LCB # T009-11

R015-11: Air Pollution Control Adopt by Reference; Greenhouse Gas Permitting: On June 16, 2011 the SEC adopted this regulation as a temporary regulation; it was subsequently adopted as a permanent regulation on October 5, 2011. With this permanent regulation, the State Environmental Commission (SEC) [at the request of the Nevada Division of Environmental Protection (NDEP)] has updated the agency's adoption of the federal "prevention of significant deterioration of air quality" (PSD) rules to include US EPA's greenhouse gas (GHG) permitting requirements. Without this adoption, US EPA would be the primary PSD permitting authority for sources in Nevada.

The NDEP has also updated the agency's adoption of the federal *New Source Performance Standards* (NSPS) and *National Emission Standards for Hazardous Air Pollutants* (NESHAP) rules that have been adopted by the US EPA and published in the Federal Register since July 1, 2009. This allows the NDEP to request delegation from US EPA to implement these federally required rules in Nevada.

1. A description of how public comment was solicited, a summary of public response and an explanation of how other interested persons may obtain a copy of the summary.

NDEP held a regulatory workshop for this regulation on June 1, 2011 in Carson City. At this meeting, the NDEP solicited comment on the proposed regulation. Organizations represented at this workshop include various affected industries, tribes and the Washoe County Air Quality Management Division. Minutes are available on the SEC website at http://www.sec.nv.gov/main/hearing_611.htm, see agenda item #4.

Following the workshop, the SEC held a hearing on June 16, 2011, whereupon the SEC adopted the regulation as temporary, and October 5, 2011, when it was adopted as permanent. Both hearings were held in Reno at the Nevada Department of Wildlife, 1100 Valley Road. A public notice and agenda for each hearing was posted at the meeting location, at the State Library in Carson City, and at the Offices of the Division of Environmental Protection in Carson City and Las Vegas. Copies of the agenda, the public notice, and the proposed regulation were also made available to all public libraries throughout the state as well as to individuals on the SEC electronic and ground-based mailing lists.

The public notice was also published in the Las Vegas Review Journal and Reno Gazette Journal newspapers once a week for three consecutive weeks prior to each of the SEC regulatory hearings. Other information about the regulation was also made available on the SEC website at: http://www.sec.nv.gov/main/hearing_1011.htm & http://sec.nv.gov/main/hearing_1011.htm .

2. The number of persons who attended the SEC Regulatory Hearing:

- (a) Attended June 16, 2011 hearing: 20 (approx.)
- (b) Testified on this Petition at the hearing: 1 (1 NDEP)
- (c) Submitted to the agency written comments: 1
- (a) Attended October 5, 2011 hearing: 15 (approx.)
- (b) Testified on this Petition at the hearing: 1 (1 NDEP)
- (c) Submitted to the agency written comments: 0

3. A description of how comment was solicited from affected businesses, a summary of their response, and an explanation of how other interested persons may obtain a copy of the summary.

Comments were solicited from affected industry and responded to through e-mail and telephone exchanges, and the public workshop indicated in number 1 above.

4. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reasons for adopting the regulation without change.

Changes to the temporary regulation were requested at the June 16, 2011 hearing by the NDEP in response to stakeholder comments prior to the hearing; the SEC adopted the regulation with the proposed changes. The permanent regulation was not changed.

5. The estimated economic effect of the adopted regulation on the business which it is to regulate and on the public.

Existing Class I sources will not see a change in annual fees due to GHG's. However, Class II sources that become subject to the Title V or PSD permitting requirements because of GHG emissions will be required to obtain a Class I permit and be subject to the higher Class I fees. It is difficult to determine what impact the new GHG requirements may have on the public and associated costs that may be passed on by the industry.

6. The estimated cost to the agency for enforcement of the adopted regulation.

There will be additional staff time required for enforcement of the proposed regulation. Over the next year, NDEP will continue to evaluate the increased workload and develop a plan to address resource needs.

7. A description of any regulations of other state or government agencies which the proposed regulation overlaps or duplicates and a statement explaining why the duplication

or overlapping is necessary. If the regulation overlaps or duplicates a federal regulation, the name of the regulating federal agency.

This regulation does not duplicate any other federal, state or local regulation. It adopts certain US EPA NESHAP, NSPS and PSD rules by reference.

8. If the regulation includes provisions which are more stringent than a federal regulation, which regulates the same activity, a summary of such provisions.

The regulation is not more stringent than any federal regulation or guidance.

9. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.

This regulation retains the current fee for PSD and Title V permit applications and the annual permit maintenance fee, but excludes GHG's from an annual emissions fee. Existing Class I sources will not see a change in annual fees due to GHGs. However, Class II sources that become subject to the Title V or PSD permitting requirements because of GHG emissions will be required to obtain a Class I permit and be subject to the higher Class I fees. Any fees collected will be used to support the program.