## BEFORE THE STATE ENVIRONMENTAL COMMISSION STATE OF NEVADA

In Re:

Appeal of Air Operating Permit: Class I Operating Permit No. AP4953-1148.01 by Refuse, Inc.

REFUSE, INC.'S REQUEST FOR RECONSIDERATION OF ORDER REGARDING ISSUANCE OF SUBPOENA

Refuse, Inc., ("RI") by and through its counsel, Richard J. Angell and Michael J. Tomko, respectfully requests limited reconsideration of a specific item in the State Environmental Commission's (the "Commission") July 11, 2011, Order Regarding Issuance of Subpoena, Briefing Schedule and Hearing Date (the "Order") in the above captioned matter.

Specifically, the Commission's Order requires the Nevada Division of Environmental Protection, Bureau of Air Pollution Control ("NDEP-BAPC") to:

provide the following documents regarding permits with continuous emissions monitoring systems ("CEMS") issued since January 1, 2001 in *PSD-triggered air basins*: (1) NDEP's technical review document of the permit application; (2) draft permit that is noticed for public comment; (3) public comments and responses to comments; and (4) final permit.

Order at 1, 1. 21 - 25 (emphasis added).

The Order's limitation of RI's requested subpoena to PSD-triggered air basins appears to be based on NDEP-BAPC's assertion that RI's request is overly broad because it is not "limited in scope to air basins that are similar to the one in which Appellant's project is located." NDEP-BAPC Opposition to Request for Subpoena ("Opposition") at 2, l. 17 – 18; *see also* Opposition at 3, l. 18 – 19. However, NDEP-BAPC provided no explanation as to why this limitation was appropriate. In contrast to NDEP-BAPC's arguments to limit RI's subpoena, there are two important reasons why such a limitation is inappropriate and will result in NDEP-BAPC's withholding documents that are central to RI's pending appeal.

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First, the implication of NDEP-BAPC's argument is that the CEMS have been imposed to protect against the PSD increments and therefore only permit decisions that relate to CEMS in PSD-triggered air basins are relevant. However, NDEP-BAPC failed to acknowledge that the disputed permit conditions require RI to install CEMS for both oxides of nitrogen ("NO<sub>X</sub>") and carbon monoxide ("CO"). Although the air basin in which the subject RI facility is located has been triggered for the NO<sub>X</sub> PSD increment, there is no PSD increment for CO. Therefore, NDEP-BAPC's effort to limit the subpoena to "similarly situated" PSD-triggered air basins has no relevance whatsoever to its decision to require CO CEMS at the RI facility. Accordingly, there is no basis for limiting the subpoena to PSD-triggered air basins with regard to the CEMS requirement for CO emissions from the RI facility.

The second reason for not limiting the request to PSD-triggered air basins is that NDEP-BAPC's own increment analysis demonstrates that the NO<sub>x</sub> increment is not even remotely threatened by RI's facility according to the relevant portion of NDEP-BAPC's Technical Review document. See Table 5.5-2 in NDEP-BAPC's Technical Review and Determination of Continued Compliance for: Refuse, Inc., Lockwood Landfill (Feb.8, 2011) (Attachment "A"). At the two receptors that have been identified by NDEP-BAPC in the vicinity of the RI facility as having the highest PSD-increment consumption, NDEP-BAPC's own analysis shows that RI's impacts are less than  $1/10^{th}$  of one percent and far less than the  $0.1~\mu g/m^3$  significant impact level cited by NDEP-BAPC's analysis. NDEP-BAPC's analysis further shows that at the two receptors that have been identified by NDEP-BAPC as having the highest impacts from RI's facility, the increment is not threatened, as there is only a total maximum concentration (that is RI's impacts plus all other increment-consuming sources) of 3.24 µg/m<sup>3</sup> compared to an increment of 25 μg/m<sup>3</sup>. Accordingly, RI does not believe that NDEP-BAPC can simply rely on the fact that RI's facility is located in an air basin trigged for NO<sub>x</sub> as supporting its decision to require CEMS for NO<sub>x</sub> in RI's permit. Therefore, it will be relevant if RI can establish that NDEP-BAPC has not imposed CEMS on similarly situated sources to RI's regardless of the air basins in which they are located.

1	For the foregoing reasons, RI respectfully requests that the Commission reconsider and
2	modify its order to require that NDEP-BAPC provide the documents specified by the
3	Commission in its order but <i>without</i> regard to whether the permit is for a source located in a PSD-
4	triggered air basin. If these documents are not included in the scope of the subpoena, the record
5	will be incomplete and it will be impossible for the Commission to properly consider RI's appeal.
6	DATED this 13 <sup>th</sup> day of July, 2011.
7	Adaland A Call
8	RICHARD J. ANGELI
9	Nevada State Bar No. 9339 MICHAEL J. TOMKO PARSONS BELLIE & LATIMER
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11	201 South Main Street, Suite 1800 Salt Lake City, UT 84111 Telephone: (801) 532-1234 Facsimile: (801) 536-6111
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Parsons Behle & Latimer

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1	CERTIFICATE OF SERVICE						
2	I, Richard S. Angell, certify that I am an employee of Parsons Behle &						
3	Latimer, and that on this 13 <sup>th</sup> day of July, 2011, I deposited for mailing a true and correct copy of						
4							
5	the foregoing REFUSE, INC.'S REQUEST FOR RECONSIDERATION OF ORDER						
	REGARDING ISSUANCE OF SUBPOENA, via United States Postal Service in Salt Lake						
6	City, Utah, by first class mail, postage prepaid, to the following:						
7							
8	Jasmine K. Mehta Denuty Attorney General						
9	Deputy Attorney General Nevada Attorney General's Office 100 North Carson Street						
10	Carson City, NV 89701						
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Attachment "A"
NDEP's Technical Review Determination of Continued Compliance for Refuse, Inc., Lockwood Landfill (Feb. 8, 2011)

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## **TECHNICAL REVIEW**

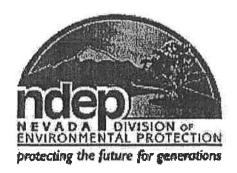
AND DETERMINATION OF CONTINUED COMPLIANCE

FOR:

## REFUSE, INC. LOCKWOOD LANDFILL LANDFILL GAS-TO-ENERGY PROJECT

Storey County, Nevada, HA – 83

Class I (Title V) Air Quality Operating Permit AP4953-1148.01 (Significant Revision), FIN A0018 Air Case #11AP0088



BY

STATE OF NEVADA

DEPARTMENT OF CONSERVATION AND NATURAL RESOURCES
DIVISION OF ENVIRONMENTAL PROTECTION
BUREAU OF AIR POLLUTION CONTROL

PAT MOHN, P.E. STAFF ENGINEER III

**FEBRUARY 8, 2011** 

## 5.0 AMBIENT AIR IMPACT ANALYSIS (CONTINUED)

Table 5.5-1 - Refuse, Inc. PM<sub>10</sub> Increment Consumption

				PM <sub>10</sub> Results			
			Increment Sto				
			Increment St	$d. = 17  \mu g/m^2$	annual avg		
Met Year	Avg. Period	Increment Receptors			RF	Max. RF	
		Rec. No	X Coord.	Y Coord.	Total Conc.	Contrib.	Conc.
	24	2922	302500	4388500	63.48016	0.00164	-
		2984	303500	4389000	53.87526	-0.00093	
		2983	303000	4389000	44.25916	0.00573	
		2982	302500	4389000	36.14110	0.00162	
2000		3044	303000	4389500	34.26601	0.00329	
		2923	303000	4388500	27.47479	-0.00093	
		1288	276500	4375000	5.01706	0.89316	0.89316
		13	273500	4358000	-2.57874	-0.00117	
		1159	274500	4374000	-17.59702	0.35115	0.35115
	24	2922	302500	4388500	31.26916	0.00472	
		3294	283900	4381200	28.89546	0.00443	
2001		1220	273500	4374500	9.30548	2,95667	2.95667
	Annual	13	273500	4358000	-2.27307	-0.00110	
		1160	275000	4374000	-14.98864	0.34209	0.34209

As can be seen in Table 5.5-1, above, at all receptors where the modeled concentration exceeds the increment standard, activities related to Refuse Inc.'s, Class I Significant Revision do not significantly contribute (i.e., concentrations > 0.5 ug/m³ for the 24-hour standard and >0.1 ug/m³ for the annual standard) to concentrations that exceed the standard.

Table 5.5-2 - Refuse, Inc. NO. Increment Consumption

				$NO_x$ Results d. = 25 $\mu$ g/m	<sup>3</sup> annual avg		4
	Avg. Period	Increment Receptors				RF	Max, RF
Met Year		Rec.	X Coord.	Y Coord.	Total Conc.	Contrib.	Conc.
2000	Annual	1587	274000	4377500	22,42728	0.02240	
		1282	273500	4375000	3.237333	1.36056	1.36056
2001	Annual	1587	274000	4377500	21.26962	0.02173	W-4
		1282	273500	4375000	3.23954	1.30782	1.30782

Table 5.5-2 shows no receptors where the concentration exceeds the increment standards for  $NO_x$  as the result of activities related to Refuse, Inc.'s Class I Significant Revision.