BEFORE THE STATE OF NEVADA STATE ENVIRONMENTAL COMMISSION

In the Matter of:

ABC RECYCLING LLC'S APPEAL OF NDEP'S FEBRUARY 6, 2020 DECISION TO REVOKE THE LATHROP MILL RECLAMATION PERMIT #0171; AND FORFEIT OF THE RECLAMATION SURETY CASH DEPOSIT

NEVADA DIVISION OF ENVIRONEMENTAL PROTECTION'S MOTION FOR SUMMARY JUDGMENT

The Nevada Division of Environmental Protection ("NDEP"), by and through legal counsel, hereby files its Motion for Summary Judgment on ABC Recycling LLC's ("ABC") Appeal. This Motion is based on the attached Memorandum of Points and Authorities and all pleadings on file, the exhibits attached hereto, as well as all oral arguments the State Environmental Commission ("SEC") will hear on this matter.

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MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

This Commission should enter judgment in NDEP's favor on ABC's Appeal because there are no genuine issues of material fact and NDEP acted within its authority in revoking ABC's Permit. NDEP has the legal authority to revoke a permit for the failure of an operator to pay its required annual permit fee by April 15. See NRS 519A.150(9) (granting NDEP authority to revoke for violation of a regulation adopted by the Commission), NRS 519A.260 (requiring a mine operator to pay an annual reclamation permit fee by April 15), NAC 519A.235 and 519A.240 (requiring a mine operator to pay an annual fee by April 15) and NAC 519A.390 (stating that a surety filed with NDEP is subject to forfeiture upon revocation of a permit). ABC did not pay its annual permit fee on April 15, 2019, and ABC's Appeal makes no contention otherwise. NDEP gave ABC multiple deadlines after April 15, 2019, to pay the annual fee, but ABC still refused to comply.

After multiple missed deadlines, NDEP notified ABC of its intention to hold a hearing concerning ABC's continued non-compliance with NRS 519A.260 and NAC 519A.235 and 519A.240. An ABC representative, Robert Ford, attended the hearing and did not indicate that ABC intended to pay the overdue annual fee. NDEP set January 24, 2020, as ABC's final deadline to pay its annual permit fee, and ABC did not pay the fee after the hearing. On February 6, 2020, NDEP notified ABC that it had revoked the Permit and forfeited its cash surety bond under the authorities cited above. As described more fully below, NDEP acted well within its statutory and regulatory authority in taking these actions. For this reason, the SEC should enter judgment in NDEP's favor without a hearing since the material facts that support NDEP's actions are not in genuine dispute.

II. STATEMENT OF FACTS

On June 9, 2015, NDEP transferred reclamation permit #0171 (the "Permit") to 12ABC for the operation of Lathrop Mill. See the Declaration of Joseph Sawyer, attached as Exhibit 1, at ¶ 1. NRS 519.260 requires each operator holding such a permit to, on or 13 before April 15 of each year, pay NDEP a fee based on the amount of land that has been 14 disturbed by mining operations or exploration projects engaged in by the operator and not reclaimed. Additionally, NAC 519A.235 establishes a regulatory fee due on April 15 of each year that requires each mining operation for which a permit has been issued to 18 submit a fee based on the total amount of affected land. Pursuant to those statutes and 19 regulations, ABC was required to submit an annual permit fee of \$4,166 to NDEP by 20 April 15, 2019. Id. at ¶ 4. ABC failed to pay the fee by the April 15 deadline, and NDEP issued a Notice of Noncompliance and Order on August 13, 2019. See NDEP's August 13, 22 2019, Notice of Noncompliance and Order attached as Exhibit 2. The Notice directed ABC 23 to pay the fee by September 13, 2019. Id. ABC did not respond to the Notice of Noncompliance and Order, and NDEP sent a second Notice requiring payment by **25** October 11, 2019. See NDEP's September 16, 2019, Notice of Noncompliance and Order 26 attached as Exhibit 3. Although ABC acknowledged that it received the Notice, it still failed to make its annual permit fee payment. See Exhibit 1 at \P 6.

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On November 21, 2019, NDEP sent ABC a letter setting a hearing date for January 10, 2020, regarding possible suspension or revocation of ABC's reclamation permit and forfeiture of ABC's cash deposit due to its failure to provide its annual permit fee. See NDEP's November 21, 2019, letter attached as Exhibit 4. At the hearing, ABC's representative, Robert Ford, informed NDEP that ABC was reluctant to put any additional money into the property, which included paying the annual permit fee. See Exhibit 1 at ¶ 8. At the end of the hearing, NDEP provided ABC with a final deadline of January 24, 2020, to submit its annual permit fee. Id.

Despite NDEP's many attempts to gain compliance, ABC still failed to pay its \$4,166 annual permit fee. Id. at ¶ 9. For that reason, NDEP sent a letter to ABC on February 6, 2020, informing ABC that NDEP made the decision to revoke Lathrop Mill Reclamation Permit #0171 and that ABC's cash deposit would be forfeited to reclaim the site. See NDEP's February 6, 2020, Decision attached as Exhibit 5.

III. LEGAL ANALYSIS

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A. The SEC May Grant Summary Judgment in NDEP's Favor at a Prehearing Conference

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A party aggrieved by NDEP's revocation of an operating permit may appeal to this Commission. See NRS 445B.360. The appeal must state the Appellant's legal and factual basis for the appeal. See NAC 445B.890(3). Under NAC 445B.8913, the Commission may, upon a motion made by a party, conduct a prehearing conference to consider an action or procedure that would expedite the disposition of the proceedings. NDEP requests that the SEC utilize its power under NAC 445B.8913 to enter summary judgment in favor of NDEP.

Summary judgment is appropriate when "no genuine issue of material fact exists, and the moving party is entitled to judgment as a matter of law." *Wood v. Safeway, Inc.*, 121 Nev. 724, 729 (2005). A factual dispute is genuine when the evidence is such that a rational trier of fact could return a verdict for the nonmoving party. *Id.* While the pleadings and proof must be construed in a light most favorable to the nonmoving party, that party bears the burden to "do more than simply show there is some metaphysical doubt" as to the operative facts in order to avoid summary judgment being entered in the moving party's favor. *Id.* at 732. "If the non-moving party will bear the burden of persuasion at trial, the party moving for summary judgment may satisfy the burden of production by either (1) submitting evidence that negates an essential element of the nonmoving party's claim, or (2) 'point out . . . that there is an absence of evidence to support the nonmoving party's case." *Cuzze v. Univ. & Cmty. College Sys. of Nev.*, 123 Nev. 598 (2007), quoting *Celotex Corp. v. Catrett*, 477 U.S. 317, 331, 106 S. Ct. 2548 (1986).

B. There Are No Genuine Issues of Material Fact in This Case – ABC's Appeal Does Not Dispute That it Failed to Pay its Mandatory Annual Permit Fee

ABC's Appeal does not dispute the underlying factual basis for NDEP's revocation of the Permit. NDEP's February 6, 2020, letter revoking ABC's Permit makes clear that NDEP based its decision on ABC's failure to timely pay its required annual permit fee. See Exhibit 5. This annual fee payment is required by NRS 519A.260 and NAC 519A.235, and critical to NDEP's Bureau of Mining Regulation and Reclamation, as 100% of the Bureau costs and expenses are paid for by industry fees such as this. Exhibit 1 at ¶ 3. NDEP's Bureau of Mining Regulation and Reclamation serves the vital function of regulating the environmental impacts of the mining industry. Id. at ¶ 1. Notably, ABC's Appeal does not contend that it paid the permit fee to NDEP. Rather, ABC's grounds of appeal are entirely unrelated to NDEP's decision to revoke the Permit. See ABC's Appeal at 2 ("NDEP failed to provide the test results of the tailings from American Borite"). Accordingly, no genuine issue of material fact exists regarding the factual basis for NDEP's decision to revoke the Permit.

Further, ABC's Appeal does not claim that NDEP failed to provide ABC with due process in revoking the Permit. NRS 519A.270, states that "if the Division has reason to believe that any provision of NRS 519A.010 to 519A.280, inclusive, . . . or any regulation adopted by the Commission pursuant to NRS 519A.160 has been violated, the Division

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shall serve a notice of noncompliance upon the holder of the permit." The Division may suspend or revoke a permit on the same grounds after notice and hearing. NRS 519A.150(9). In this case, NDEP provided ABC with two notices of noncompliance and conducted a hearing with ABC regarding its alleged violations. ABC's Appeal makes no contention that NDEP violated any of the due process requirement in NRS 519A.270 and 519A.150(9), and so no issue of material fact exists on this issue.

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Since ABC does not dispute that it did not pay its annual permit fee, or that NDEP followed the notice procedures established in NRS 519A.150(9) and 519A.270, no genuine issues of material fact exist in this case.

C. Given That ABC Failed to Pay its Mandatory Annual Permit Fee, NDEP Acted Lawfully in Revoking ABC's Permit

Under NAC 445B.890(3), ABC is required to state the legal basis for its appeal, and reference each provision of law that NDEP allegedly violated. In its Appeal, ABC asserts only that NDEP's "final decision was affected by other error of law." See ABC's Appeal at 1. An error of law is apparent if "the legal point is obvious, not reasonably in dispute." State v. Fuerte-Coria, 196 Or. App. 170, 173, 100 P.3d 773, 775 (2004). An error of law is not present when "any reasonable hypothesis can be found to support the questioned interpretation." Hanover Ins. Co. v. State Farm Mut. Auto. Ins. Co., 226 A.D.2d 533, 534, 641 N.Y.S.2d 547 (1996). Further, "an administrative agency charged with the duty of administering an act is impliedly clothed with the power to construe the relevant laws and set necessary precedent to administrative action, and the construction placed on a statute by the agency charged with the duty of administering it is entitled to deference." Nev. Pub. Emps. Ret. Bd. v. Smith, 129 Nev. 618, 624 (2013).

In this case, NDEP unquestionably acted within its legal authority in revoking ABC's Permit. NRS 519A.150 states that NDEP may "suspend or revoke a permit upon a noticed hearing and a finding by the Division that the holder of the permit violated any provision of NRS 519.010 to 519A.280, inclusive, . . . or any regulation adopted by the Commission pursuant to NRS 519A.160." Further, a surety filed with the Division is subject to forfeiture if the permit is suspended or revoked pursuant to NAC 519A.220. See NAC 519A.390. Under NAC 519A.220, "if the Division suspends or revokes a permit for noncompliance with the provisions of 1. NAC 519A.010 to 519A.415, inclusive; [or] Chapter 519A of NRS . . . the [] revocation is effective not later than 30 days after the operator is sent notice by the Division setting forth the facts and conduct warranting the revocation . . ."

As stated above, ABC violated NRS 519A.260 and NAC 519A.235 by failing to timely pay its annual reclamation fee by April 15, 2019. Based on this fact alone, NDEP had authority to revoke ABC's Permit and forfeit ABC's surety. NDEP took that action on February 6, 2020, and that decision took effect ten days after it was made. ABC's Appeal makes no claim that NDEP failed to follow the statutory due process requirements for revoking its Permit. Based on these undisputed facts, it is clear ABC's failure to pay its annual permit fee provided a sufficient basis to revoke ABC's Permit and forfeit its cash surety. Therefore, NDEP committed no "error of law" in deciding to revoke ABC's Permit.

IV. CONCLUSION

For these reasons, the Commission should uphold NDEP'S February 6, 2020. decision to revoke the Lathrop Mill Reclamation Permit #0171 because ABC's Appeal fails to set forth any facts or law showing that NDEP acted outside the scope of its jurisdiction III

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and authority. This case is appropriate for summary judgment because the material underlying procedural and substantive facts that support NDEP's decision are not genuinely in dispute, and NDEP's decision is based on a straightforward interpretation and application of the applicable law.

DATED this _____ day of March, 2019.

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AARON D. FORD Attorney General

By:

DANIEL P. NUBEL (Bar No. 13553) Deputy Attorney General Office of the Attorney General 100 North Carson Street Carson City, Nevada 89701-4717 T: (775) 684-1225 E: <u>dnubel@ag.nv.gov</u> Attorneys for Nevada Division of Environmental Protection

CERTIFICATE OF SERVICE

I hereby certify that I am an employee of the State of Nevada, Office of the Attorney General, and on this <u>1</u> day of March, 2020, I served a copy of the foregoing, NEVADA DIVISION OF ENVIRONMENTAL PROTECTION'S MOTION FOR SUMMARY JUDGMENT, via email to:

Val King Executive Secretary State of Nevada State Environmental Commission E: <u>vking@ndep.nv.gov</u>

Robert Ford ABC Recycling Industries LLC 2799 East Tropicana Blvd., Suite H Las Vegas, Nevada 89121 E: <u>rf702@yahoo.com</u>

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INDEX OF EXHIBITS

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1.	Declaration of Joseph Sawyer	3
2.	NDEP's August 13, 2019, Notice of Noncompliance and Order	5
3.	NDEP's September 16, 2019, Notice of Noncompliance and Order	5
4.	NDEP's November 21, 2019, Letter	2
5.	NDEP's February 6, 2020, Decision	5